### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF PUERTO RICO

	X			
In re:	: :			
THE FINANCIAL OVERSIGHT AND MANAGEMENT BOARD FOR PUERTO RICO,	: : PROMESA : Title III			
as representative of	: Case No. 17-BK-3283 (LTS)			
THE COMMONWEALTH OF PUERTO RICO, et al.,	: : (Jointly Administered)			
Debtors. <sup>1</sup>	: :			
THE OFFICIAL COMMITTEE OF UNSECURED CREDITORS OF THE COMMONWEALTH OF PUERTO RICO,	x : : Adv. Proc. No. 17-00257-LTS :			
as agent of	: :			
THE FINANCIAL OVERSIGHT AND MANAGEMENT BOARD FOR PUERTO RICO,	: : :			
as representative of	: :			
THE COMMONWEALTH OF PUERTO RICO,	: :			
Plaintiff,	: :			
v.	: :			
BETTINA WHYTE,	: :			
as agent of	: :			

The Debtors in these title III cases, along with each Debtor's respective title III case number listed as a bankruptcy case number due to software limitations and the last four (4) digits of each Debtor's federal tax identification number, as applicable, are the (i) Commonwealth of Puerto Rico (Bankruptcy Case No. 17-BK-3283 (LTS)) (Last Four Digits of Federal Tax ID: 3481), (ii) Employees Retirement System of the Government of the Commonwealth of Puerto Rico ("ERS") (Bankruptcy Case No. 17-BK-3566 (LTS)) (Last Four Digits of Federal Tax ID: 9686), (iii) Puerto Rico Highways and Transportation Authority ("HTA") (Bankruptcy Case No. 17-BK-3567 (LTS)) (Last Four Digits of Federal Tax ID: 3808), (iv) Puerto Rico Sales Tax Financing Corporation ("COFINA") (Bankruptcy Case No. 17-BK-3284 (LTS)) (Last Four Digits of Federal Tax ID: 8474), and (v) Puerto Rico Electric Power Authority ("PREPA") (Bankruptcy Case No. 17-4780 (LTS)) (Last Four Digits of Federal Tax ID: 3747).

THE FINANCIAL OVERSIGHT AND MANAGEMENT
BOARD FOR PUERTO RICO,

as representative of

THE PUERTO RICO SALES TAX FINANCING
CORPORATION,

Defendant.

### COMMONWEALTH AGENT'S INFORMATIVE MOTION WITH RESPECT TO OVERSIGHT BOARD'S ANNOUNCEMENT, DATED AUGUST 8, 2018, REGARDING CERTAIN TERMS FOR COFINA PLAN OF ADJUSTMENT

The Official Committee of Unsecured Creditors of all title III Debtors (other than COFINA) (the "Committee"), as the "Commonwealth Agent" with respect to the "Commonwealth-COFINA Dispute," as defined in the *Stipulation and Order Approving Procedure to Resolve Commonwealth-COFINA Dispute* [Docket No. 996 in Case No. 17-03283-LTS] (the "Commonwealth-COFINA Dispute Stipulation"), submits this informative motion (the "Informative Motion") with respect to the Oversight Board's announcement, dated August 8, 2018, regarding certain terms for a COFINA plan of adjustment, and respectfully states as follows:

1. On August 8, 2018, the Oversight Board announced that it has reached an agreement in principle with senior and junior COFINA bondholders and monoline insurers on the economic treatment of COFINA bondholders and on the terms of new COFINA securities, which the Oversight Board expects to lead to a consensual plan of adjustment for COFINA.<sup>3</sup>

All capitalized terms used but not defined herein shall have the meanings ascribed to such terms in the Stipulation and Order Approving Procedures to Resolve Commonwealth-COFINA Dispute [Docket No. 996] (the "Stipulation").

A copy of the Oversight Board's press release is attached hereto as <u>Exhibit A</u>. In connection with the press release, the Oversight Board also released a presentation setting forth certain terms of a proposed COFINA plan of adjustment (the "COFINA Plan Presentation"). A copy of that presentation is attached hereto as Exhibit B.

The Commonwealth Agent supports the efforts by the parties participating in the COFINA plan mediation<sup>4</sup> to reach a consensual resolution with respect to a COFINA plan of adjustment.

- 2. However, the Commonwealth Agent files this Informative Motion to remind the parties in interest (and, respectfully, the Court) that issues previously raised by the Commonwealth Agent remain outstanding and need to be resolved before a settlement can be executed and/or consummated.<sup>5</sup> In particular, the certification of a new Commonwealth fiscal plan on June 29, 2018 presents a material impediment to the execution and/or consummation of a settlement agreement. The Oversight Board's June 29, 2018 certified fiscal plan materially revised certain of the underlying assumptions that formed the basis of the May 30, 2018 certified fiscal plan, which was in effect when the Agents entered into the Agreement in Principle on June 5, 2018 and on which the Commonwealth Agent relied when entering into the Agreement in Principle.
- 3. In stark contrast to the cash flow projections in the May 30, 2018 certified fiscal plan, the revised assumptions in the June 29, 2018 certified fiscal plan result in a significant cash flow deficit (when including the COFINA debt service payments under the contemplated settlement) in the aggregate amount of approximately \$28 billion (in nominal dollars), 6 even

The Commonwealth Agent was not included in the negotiations between the Oversight Board, the COFINA bondholders, and monoline insurers regarding the terms of a COFINA plan of adjustment. In fact, the Commonwealth Agent only received a copy of the COFINA Plan Presentation when it was made public.

The Commonwealth Agent previously advised the Court of these issues at the July 25, 2018 omnibus hearing. See Hr'g Transcript, July 25, 2018, at 117:25-118:5 ("In light of recent developments involving the fiscal plan, some of these assumptions are no longer valid, thereby affecting these same revenue and expense and debt capacity projections. This, in turn, could have a very real effect on the feasibility of the settlement contemplated in the Commonwealth-COFINA agreement in principle."). This was reiterated in the Agents' joint motion to extend the abeyance period [Docket No. 537 in Adv. Proc. No. 17-257 (LTS)] ("Additionally, as mentioned by counsel to the Commonwealth Agent at the omnibus hearing on July 25, 2018, there are several other issues that may require further negotiation and discussion, which may impact the timing, process, and execution of the Settlement Agreement.").

Because the projections underlying the certified fiscal plans are subject to confidentiality restrictions, the Commonwealth Agent is precluded from describing in this Informative Motion the full extent of the effects of the revised assumptions. That said, the 40 year forecast, as presented in Exhibit 21 of the Commonwealth's June 29, 2018 certified fiscal plan, illustrates that the COFINA settlement is not feasible based on the projected

assuming that the fiscal plan contemplated making no plan distributions to Commonwealth creditors. Obviously, assuming that there would be no payments to any Commonwealth creditors is unrealistic and would lead to an unconfirmable plan of adjustment for the Commonwealth.

- 4. Given that the Commonwealth Agent must consider the interests of the Commonwealth itself,<sup>7</sup> the Commonwealth Agent does not believe that a settlement can be executed and/or consummated which would lead to a significant cash flow deficit (and thus the Commonwealth's inability to pay current expenses) of approximately \$28 billion (in nominal dollars). The Commonwealth Agent believes that this Commonwealth feasibility issue needs to be resolved prior to execution and/or consummation of a settlement agreement. It also does not appear that this issue was addressed in the COFINA Plan Presentation.
- 5. Furthermore, under paragraph 4(i) of the Stipulation, any settlement requires the consent of at least one of the two Commonwealth Creditor Representatives. At the time of execution of the Agreement in Principle, only the Official Committee of Retirees (the "Retiree Committee"), which is one of the Commonwealth Creditor Representatives, had advised the Commonwealth Agent that it supported the Agreement in Principle. In connection with the negotiation of settlement documentation, the Retiree Committee has advised the Commonwealth

surplus/deficits, given that over the 40 year projection period the cumulative surplus, prior to any COFINA debt service payments under the contemplated settlement, is only \$4 billion (in nominal dollars).

See Stipulation ¶4.f ("each Agent shall, with the advice and assistance of counsel, endeavor to the best of the Agent's ability under the circumstances to litigate and negotiate from the perspective of what result is best for the Debtor the Agent represents, as opposed to what result is best for any particular type of creditor of the Debtor the Agent represents"); ¶4.g ("each Agent may consider what result, through litigation, negotiation and mediation, will render its Debtor best able to achieve fiscal responsibility and access to the capital markets, in the judgment of each Agent").

The Retiree Committee's support was conditioned on definitive documentation.

Agent that it also views the resolution of the Commonwealth feasibility issue as a pre-condition to execution and/or consummation of a settlement agreement.<sup>9</sup>

6. The Commonwealth Agent remains dedicated to attempt to resolve this issue to allow for a settlement to proceed, although it recognizes that the formulation and certification of a revised fiscal plan is completely outside of its control. Nevertheless, the Commonwealth Agent will proceed with its discussions of this issue with parties in interest and continue its collaborative process with the COFINA Agent in order to reach agreement on a settlement agreement that conditions consummation thereof on the Oversight Board having certified a fiscal plan that projects Commonwealth net cash flows (after measures) over the next 40 years in an amount not materially less than the net cash flows (after measures) projected in the May 30, 2018 certified fiscal plan.

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While the Stipulation expressly gives the Oversight Board the power to incorporate its own settlement of the Commonwealth-COFINA Dispute into a Commonwealth plan, *see* Stipulation ¶4.n, the Stipulation does not grant any such powers to the Oversight Board with respect to the filing of a Bankruptcy Rule 9019 motion and, in fact, expressly limits the Oversight Board in such context to filing a Bankruptcy Rule 9019 motion which incorporates a settlement reached between the Agents. *See* Stipulation ¶4.j. Obviously, a settlement agreement has not yet been entered into between the Agents at this time.

### WHEREFORE, the Commonwealth Agent requests that the Court take notice of the

foregoing.

Dated: August 13, 2018 /s/ G. Alexander Bongartz

PAUL HASTINGS LLP

Luc A. Despins, Esq. (Pro Hac Vice)
James R. Bliss, Esq. (Pro Hac Vice)
James B. Worthington, Esq. (Pro Hac Vice)
G. Alexander Bongartz, Esq. (Pro Hac Vice)
200 Park Avenue
New York, New York 10166
Telephone: (212)318-6000
lucdespins@paulhastings.com
jamesbliss@paulhastings.com
jamesworthington@paulhastings.com

Counsel to Official Committee of Unsecured Creditors for all Title III Debtors (except for COFINA), as Commonwealth Agent

- and -

/s/ Juan J. Casillas Ayala

alexbongartz@paulhastings.com

CASILLAS, SANTIAGO & TORRES LLC
Juan J. Casillas Ayala, Esq., USDC - PR 218312
Diana M. Batlle-Barasorda, Esq., USDC - PR 213103
Alberto J. E. Añeses Negrón, Esq., USDC - PR 302710
Ericka C. Montull-Novoa, Esq., USDC - PR 230601
El Caribe Office Building
53 Palmeras Street, Ste. 1601
San Juan, Puerto Rico 00901-2419
Telephone: (787)523-3434
jcasillas@cstlawpr.com
dbatlle@cstlawpr.com
emontull@cstlawpr.com
emontull@cstlawpr.com

Local Counsel to Official Committee of Unsecured Creditors for all Title III Debtors (except for COFINA), as Commonwealth Agent

### Exhibit A

Oversight Board's Press Release, dated August 8, 2018



### Financial Oversight and Management Board for Puerto Rico

### **PRESS RELEASE**

For Immediate Release

### OVERSIGHT BOARD REACHES DEAL WITH COFINA BONDHOLDERS

Proposed COFINA Bondholders Agreement to save Puerto Rico over \$17 billion

(San Juan, PR – August 8, 2018) – The Financial Oversight and Management Board for Puerto Rico (the "Oversight Board"), created by Congress under the bipartisan Puerto Rico Oversight, Management and Economic Stability Act ("PROMESA" or the "Act"), and the Government of Puerto Rico today announced that they have reached a deal with Senior and Junior COFINA bondholders and monoline insurers on the economic treatment of COFINA bondholders and on the terms of new COFINA securities. The Board expects this deal to lead to a consensual plan of adjustment for COFINA and represents a significant milestone in resolving Puerto Rico's debt crisis.

"Our objective has been to achieve a debt restructuring agreement with all COFINA parties consistent with the agreement in principle reached by the agents for the COFINA and Commonwealth, the terms of which were announced on June 7, 2018, and we believe this agreement has honored that goal," said Natalie Jaresko, Executive Director of the Oversight Board. "Moreover, this consensual deal with all COFINA bondholders proves both the Board's and Government's commitment to reaching consensual agreements to Puerto Rico's debt wherever possible. We do want to thank the appointed federal judge mediators whose tireless efforts were essential to the constructive negotiation process we had with the COFINA bondholders, as well as the Ad Hoc Group of Senior bondholders, monolines insurers and other bondholders, who played an important role to create an acceptable consensual plan."

The deal provides for more than a 32% reduction in COFINA debt, gives Puerto Rico approximately \$17.5 billion in debt service savings, avoids additional costly and time consuming litigation, enables local retail bondholders in Puerto Rico to receive a significant recovery, and provides flexibility to the Commonwealth in managing future debt refinancing, while avoiding the liquidity based borrowings that contributed to the current crisis.

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"We welcome this agreement which represents a big step forward to achieving PROMESA's mandates and continuing to restructure responsibly Puerto Rico's debt in a sustainable way. We look forward to furthering these efforts with all creditors," Jaresko added.

A copy of the final presentation of terms delivered to creditors in mediation is available on the Oversight Board's website at <a href="https://www.oversightboard.pr.gov">www.oversightboard.pr.gov</a> and will be filed on EMMA.

###

Contact:
Forculus Strategic Communications
José Luis Cedeño
787-400-9245
jcedeno@forculuspr.com
info@forculuspr.com

Contact (Mainland):
APCO Worldwide
Gabriella Zen
202-778-1056
gzen@apcoworldwide.com

**Board's Contact Information:** 

E-mail: comments@oversightboard.pr.gov

### Exhibit B

Presentation "Securities Terms for the COFINA Plan of Adjustment," dated August 7, 2018



# Securities Terms for the COFINA Plan of Adjustment

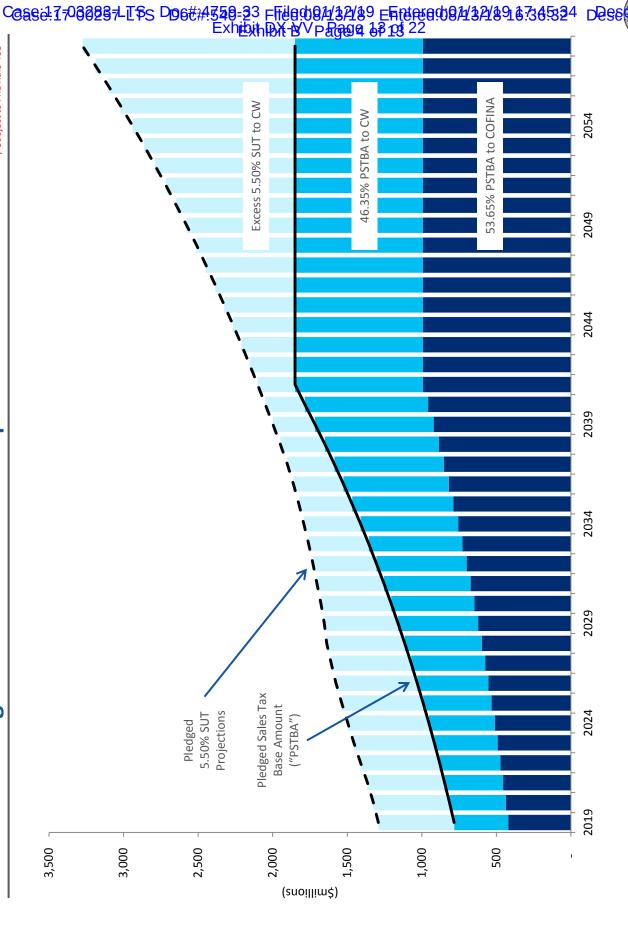
Dated August 7, 2018



# Summary of FOMB's Proposed Securities Terms

- The FOMB would like to reach a consensual COFINA Plan of Adjustment with all parties
- The FOMB's proposed new COFINA securities honor all property terms of the Settlement in Principle Agreement, including the following:
- The 53.65% Pledged Sales Tax Base Amount ("PSTBA") cash flow through and including 2058 (40 years) is fully allocated to the New COFINA Bonds
- All pre-FY19 BNYM cash is allocated to COFINA and subsequent deposits are split according to the Settlement in Principle percentage splits
- All current COFINA holders receive new closed Senior Lien Bond secured by the 5.50% pledged SUT
- No parity debt may be issued other than refinancing bonds that produce debt service savings in each year for COFINA (the "ABT Test")
- In accordance with PROMESA, the FOMB also seeks to create long-term market access for the Commonwealth with an expanded subordinate lien ABT

(4)



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# All COFINA holders to receive their recovery in the form of Senior Lien Bonds.

**New COFINA Senior Lien Bonds** 

# **Overview of Senior Lien Bonds**

- COFINA holders will receive Senior Lien Bonds
- Senior Lien Bonds designed to enhance liquidity for investors
- New COFINA Bonds in the Senior Lien would have a senior pledge of the 5.50% SUT up to the 53.65% PSTBA COFINA portion
- All bonds to bear fixed rates on a pro-rata basis which will include:
- Current Interest Bonds ("CIBs") (pay cash interest); and
- Capital Appreciation Bonds ("CABs") (accrete non-cash interest until maturity)

### **Closed Lien**

 Parity Bonds permitted to refinance Senior Lien Bonds if Annual Debt Service not increased in any year, final maturity not extended and debt service held below portion of 53.65% PSTBA allocated to the Senior Lien Bonds

# **Description of Senior Lien New COFINA Bonds**

## **Senior Lien Securities**

- Senior Lien on 5.50% Pledged SUT to fund COFINA 53.65% portion of PSTBA from "first dollars"
- All Bonds begin to accrue interest beginning 8/1/2018 (dated date)
- CIB Term Bonds maturing in years 10, 14, 20 and 25 (2028, 2032, 2038 and 2043)
- First sinking fund on 2028 maturity commences in 2019; annual sinkers thereafter
- CAB Term Bond maturing in 40 years (2058)

Term Bond sizes ranging from \$995 Million to over \$3.8 Billion

- First sinking fund on term bond commences in 2043; annual sinkers thereafter
- Term bond initial par value of ~\$2.7 Billion

		Yield	5.500%	5.500%		4.759%	5.022%
	eciation Bond Terms	Year Initial Value* Accreted Value Yield	Total/Avg \$9,249,560,000.00 4.543% Total/Avg \$2,697,682,642.20 \$15,401,229,579.75 5.500%	2058 2,697,682,642.20 15,401,229,579.75 5.500%		Average Coupon/Yield 4.759%	Duration Weighted Yield to Par 5.022%
	Senior Lien Capital Appreciation Bond Terms	Initial Value*	\$2,697,682,642.20	2,697,682,642.20	*Assumes CAB Initial Value of 8/1/18		Duration
		Year	Total/Avg	2058	*Assumes CAB		ı
7.7	d Terms	Par Cpn/Yld	4.543%	4.350%	4.500%	4.550%	4.600%
ייים אפושל וויינום אפומל וויי	Senior Lien Current Interest Bond Terms	Par	\$9,249,560,000.00	995,875,000.00	1,206,510,000.00	3,212,925,000.00	3,834,250,000.00
	Senior Lie	Year	Total/Avg	2028	2032	2038	2043

### **Call Provisions**

- 2028 CIB non-call
- 2032 CIB Par call commencing 2025 (7-year call)
- 2038 CIB Par call commencing 2028 (10-year call)
- 2043 CIB Par call commencing 2028 (10-year call)
- 2058 CAB Callable at 107.5% AV 2028 through 2032, 105% AV 2033 through 2037, 103% AV 2038 through 2042, 100% AV 2043 through maturity

(10-year call at 107.5% AV with declining premiums to 100% AV in year 25)



# **Additional Bonds Test**

Description of Senior Lien New COFINA Bonds (cont'd)

- Subordinate Lien Bonds for CW purposes payable only from the 5.50% pledged SUT and issued if compliant with the following ABT tests (a) and (b) below are met:
- Preceding year's Pledged 5.5% SUT (if issued pre-2024, assumed to grow at April 2018 certified CW Fiscal Plan and, if issued after 2023, assumed to grow at average annual SUT growth rate for the preceding 5 Fiscal years) is greater than 1.50x the COFINA Bonds annual debt service in any succeeding year; AND (e
- The preceding year's collections from 5.5% SUT equal to or greater than 1.10x coverage to MADs **Q**
- After 2028, final maturity extension permissible for future CW new money bonds, but only with ABT test compliance

# Senior Lien COFINA Bonds meet several key AA category SUT revenue bond credit criteria.

**Credit Metrics of the new Senior Lien Bonds** 

# **Senior Lien Credit Metrics**

- Senior Lien on 5.5% Island-Wide SUT
- Projected Debt Service Coverage Ratio > 260% (2.6x)
- Historical 2018 Pledged Revenues MADs Coverage > 130% (1.3x
- Parity borrowing limited to refunding ponds
- Refunding Bond ABT allows no increase to annual debt service
- "First Dollars" Funding from Pledged 5.50% SUT
- Non-Impairment Covenant
- of legal framework and security pledges Retention of Title III Court jurisdiction to ensure protection and enforcement
- will receive investment grade ratings at NOTE: While the Senior Lien Bonds are issuance and the COFINA POA will not designed to meet certain metrics, the be contingent on receipt of ratings on FOMB does not anticipate the bonds the Bonds

# Select AAA and AA SUT Rating Criteria Ranges

- Nature of Special Tax Pledge: Very Broad (AAA) to Broad (AA)
- Maximum Annual Debt Service Coverage Ratio: 4.5x (AAA) to 2.51x (AA)
- Parity Bond ABT Test range: 3.0x or closed (AAA) to 1.76x (AA)
- declines (AAA) to Generally improving with few historical Revenue Trend: Significantly improving with no historical declines (AA)

# **Examples of SUT Credits rated AA or higher**

- Massachusetts School Building Authority (Aa2/AA+/AA+)
- Sr. ABT 1.4x & Sub. ABT 1.3x / MADS Coverage: 2.2x
- LA County Metropolitan Transportation Authority (Aa1/AAA/NR)
- ABT 2.46x / MADS Coverage: 3.7x
- Sales Tax Securitization Corporation (IL) (NR/AAA/AA)
- ABT 4.0x / MADS Coverage: 6.6x
- Utah Transit Authority (Aa2/AA/AAA)
- Sr. ABT 2.0x & Sub. ABT 1.2x / Sr. MADS Coverage: 2.2x & Sub. MADS Coverage: 1.36x

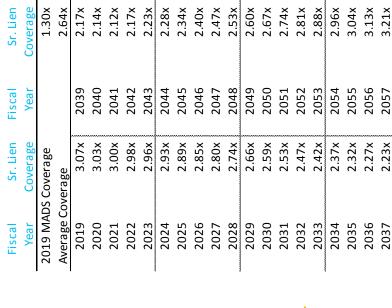


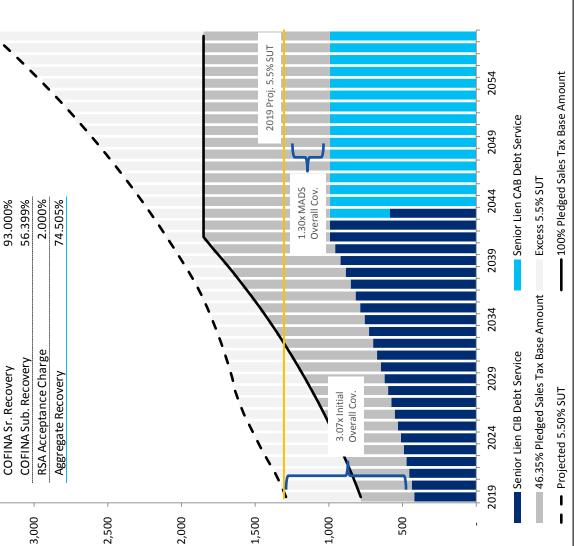
Illustration of Cash Flows; Recovery and Coverage Metrics

ggregate Par + BNYM Recovery (in %)

3,500

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# **Debt Service Reserve Fund**

Key Features of Securities for the COFINA POA (continued)

None required, given "first dollars" flow of funds structure for the 53.65% PSTBA to COFINA

# **Non-Impairment Covenant**

COFINA Pledged SUT percentage may be reduced to a rate less than 5.50% if two rating agencies confirm at least an A2/A category or higher subsequent to such reduction and the Pledged SUT percentage is not reduced below 3.00%

## **Collateral Substitution**

confirmations in the U.S. municipal securities market; (3) is protected by the same Non-Impairment rating CW may only substitute New Collateral for Pledged SUT if (1) New Collateral is a tax of general application throughout Puerto Rico that is being enacted in full substitution for the SUT or otherwise constitutes like two of the following four rating agencies: S&P, Moody's, Fitch or Kroll, provided one of those two ratings AND (2) after such substitution, all COFINA Bonds are and remain at A2/A category or higher by at least threshold described above AND (4) Rating Confirmations are received from both such agencies prior to shall be from either Standard & Poor's or Moody's if such agencies are still providing ratings and rating or comparable security for the COFINA Bonds and not be "available resources" of the Commonwealth; the effective date of such substitution

### Mark-to-Market Test

None

## Rights of Acceleration

New COFINA Bonds shall not have any rights of acceleration

# Ratings and Rating Metrics

- No ratings required for confirmation of COFINA POA or thereafter; two ratings to be sought
- As noted, Bonds designed to comply with investment grade rating criteria for coverage and ABT metrics

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# **RSA Acceptance Consideration**

Key Features of Securities for the COFINA POA (continued)

- Mediation parties who agreed on August 7th to negotiate and sign an RSA would receive consideration for their efforts based on their holdings as of that date
- If RSA parties buy more bonds the RSA fee will not be extended to any additional bonds acquired after that record date
- 2.00% of consideration will be set aside in the form of Bonds/Cash
- On-Island Retail capped at \$1.0 billion in par amount will be eligible to receive a fee equal to 2.00%, less certain costs

### **Tax-Exemption**

- Eligibility and Allocation to be determined by Section 103 Tax Counsel
- Common goal is to maximize the amount of restructured securities that are tax-exempt to the extent permitted by law – consideration to be given as to whether any remaining taxable amounts can be structured into a sub-series of bonds allocated to on-island holders
- Subject to any contrary elections made by bondholders, to the extent not all new COFINA bonds are Section 103 tax-exempt, all holders will receive a ratable strip of all securities issued

# **Monoline Insurer Requests**

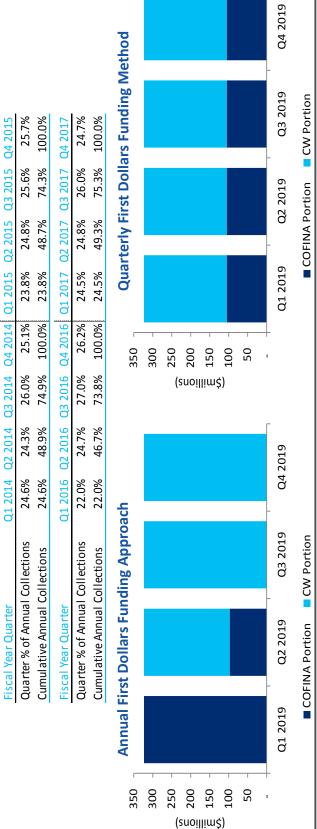
Subject to (a) confirmation from nationally recognized Section 103 tax counsel that the structure will not tax-exempt COFINA bonds and (b) Title III Court approval of structure, Monoline Insurers to receive New adversely affect the tax exempt treatment of either the existing tax-exempt COFINA Bonds or the new Bonds for deposit in Trust to secure Custody Receipts Structure

# **Alternate Plan Treatment**

In the event the POA is not accepted by any class, COFINA reserves its rights to seek alternate treatment

# Annual First Dollar Funding with Quarterly Funding permitted to Avoid TRANs borrowing if certain tests are met

- COFINA 53.65% PSTBA transfers to the COFINA Trustee will be funded annually from "first dollars" collected from the 5.5% Pledged SUT unless certain stringent tests for Quarterly First Dollars Funding are met
- Quarterly First Dollars may not be triggered prior to FY 2024
- necessary to avoid intra-fiscal year TRANs borrowing and prior year Pledged SUT collections provided 2X coverage of Quarterly First Dollars permitted only if prior and current FY budget is balanced, quarterly bucketing shown to be 53.65% PSTBA. **NOTE: Amo**unt and timing of all debt service payments identical to "annual first dollars"
- In each quarter until COFINA Bonds have been paid in full, the "First Dollars" collected from COFINA Pledged Taxes up to 25% of yearly scheduled COFINA's 53.65% Portion of the PSTBA shall be deposited into Debt Service Fund held by the Bond Trustee for payment to holders on their future scheduled P&I payment dates
- If CW Funding Bonds issued on Subordinate Lien, Subordinate Lien is funded on a Second Dollar basis subordinate to funding of Senior Lien
- SUT quarterly collections range tightly between 22-27% of the total annual SUT collections



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shall be limited from disclosing the U.S. tax treatment or U.S. tax structure of such Transaction.

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without notice and are not intered as a size of the daily and the calified and size of the daily standard with represent the and the control of the calified and size of the daily standard with the dail issue of climate change to help advance understanding and solutions.

Citi works with its clients in greenhouse gas intensive industries to evaluate emerging risks from climate change and, where appropriate, to mitigate those risks.

Deesc:

# efficiency, renewable energy and mitigation